

Vote 8

National Treasury

Adjusted budget summary

R thousand	Appropriation	Special appropriation	2021/22 Adjustments appropriation		Adjusted appropriation
			Decrease	Increase	
Amount to be appropriated	41 055 707	3 900 000	(8 676)	599 676	45 546 707
of which:					
Current payments	2 984 905	–	(8 676)	–	2 976 229
Transfers and subsidies	27 284 847	–	–	539 671	27 824 518
Payments for capital assets	36 507	–	–	27 942	64 449
Payments for financial assets	10 749 448	3 900 000	–	32 063	14 681 511
Direct charge against the National Revenue Fund	808 174 412	–	–	22 923 380	831 097 792
Executive authority	Minister of Finance				
Accounting officer	Director-General of the National Treasury				
Website	www.treasury.gov.za				

Vote purpose

Support economic growth and development, good governance, social progress and rising living standards through the accountable, economical, efficient, equitable and sustainable management of public finances, the maintenance of macroeconomic and financial sector stability, and the effective financial regulation of the economy.

Performance

Indicator	Programme	MTSF priority	Annual performance		
			Projected for 2021/22	Achieved in the first half of 2021/22 (April to September)	Changed target for 2021/22
Number of economic forecasts developed per year	Economic Policy, Tax, Financial Regulation and Research	Priority 2: Economic transformation and job creation	4	2	–
Number of quarterly expenditure reports submitted to the standing committee on appropriations per year	Public Finance and Budget Management	Priority 1: A capable, ethical and developmental state	4	2	–
Number of catalytic projects approved in spatially targeted areas within metropolitan cities, secondary cities and rural towns per year	Public Finance and Budget Management		20	16	–
Net loan debt as a percentage of GDP	Asset and Liability Management		78.5% (R4.2tn)	72.4% (R3.8tn)	66.2% (R4.1tn)
Value of government gross annual borrowing	Asset and Liability Management		R547.9bn	R211.5bn	R475.1bn
Cost to service debt as a percentage of GDP	Asset and Liability Management		5% (R269.7bn)	2.4% (R130.2bn)	4.4% (R269.2bn)
Number of transversal term contracts implemented per year	Financial Accounting and Supply Chain Management Systems		21	16	–

Progress

In the first half of 2021/22, 16 catalytic projects were approved in spatially targeted areas within metropolitan cities, secondary cities and rural towns against the annual target of 20. This achievement was due to the approval of the multiyear project pipeline, which is intended to ensure the continuity of projects and their alignment with planned cash flows. Of the 21 transversal contracts planned to be implemented

2021/22, 16 were completed in the first half of the year. This was mainly attributed to supplementary bids requested by client departments.

A combination of improved budget deficit due to improved revenue performance and improved macroeconomic indicators led to an improved gross borrowing requirement compared to the 2021 Budget. For similar reasons, the debt-service cost projection decreased by a margin of R507.1 million compared to the 2021 Budget amount of R269.7 billion.

Adjusted estimates

Programme	2021/22										
	R thousand	Appropriation	Special appropriation	Adjustments appropriation					Total adjustments appropriation	Adjusted appropriation	
				Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds			Other adjustments
Administration	530 699		-	-	-	10 652	-	-	-	10 652	541 351
Economic Policy, Tax, Financial Regulation and Research	153 802		-	-	-	-	-	-	-	-	153 802
Public Finance and Budget Management	3 929 923		-	-	841 000	(459 646)	-	-	26 228	407 582	4 337 505
Asset and Liability Management	5 117 938	3 900 000	-	-	-	-	-	-	-	-	9 017 938
Financial Accounting and Supply Chain Management Systems	1 082 906		-	-	-	(10 652)	-	-	(26 228)	(36 880)	1 046 026
International Financial Relations	7 286 226		-	-	-	459 646	-	-	-	459 646	7 745 872
Civil and Military Pensions, Contributions to Funds and Other Benefits	6 409 525		-	-	-	-	-	-	-	-	6 409 525
Revenue Administration	11 295 167		-	-	-	-	-	-	-	-	11 295 167
Financial Intelligence and State Security	5 249 521		-	-	-	-	-	(250 000)	-	(250 000)	4 999 521
Subtotal	41 055 707	3 900 000	-	841 000	-	-	(250 000)	-	-	591 000	45 546 707
Direct charge against the National Revenue Fund	808 174 412		-	-	6 470 000	-	-	-	16 453 380	22 923 380	831 097 792
Provincial equitable share	523 686 351		-	-	6 470 000	-	-	-	14 678 560	21 148 560	544 834 911
Debt-service costs	269 741 139		-	-	-	-	-	-	(507 139)	(507 139)	269 234 000
General fuel levy sharing with metropolitan municipalities	14 617 279		-	-	-	-	-	-	-	-	14 617 279
National Revenue Fund payments	59 594		-	-	-	-	-	-	2 281 959	2 281 959	2 341 553
Auditor-General of South Africa	70 049		-	-	-	-	-	-	-	-	70 049
Total	849 230 119	3 900 000	-	7 311 000	-	-	(250 000)	16 453 380	23 514 380	876 644 499	

Adjusted estimates (continued)

Economic classification	2021/22									
	Appropriation	Special appropriation	Adjustments appropriation						Total adjustments appropriation	Adjusted appropriation
			Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds	Other adjustments		
R thousand										
Current payments	272 726 044	-	-	-	(8 676)	-	-	(507 139)	(515 815)	272 210 229
Compensation of employees	862 826	-	-	-	300 000	-	-	-	300 000	1 162 826
Goods and services	2 122 079	-	-	-	(308 676)	-	-	-	(308 676)	1 813 403
Interest and rent on land	269 741 139	-	-	-	-	-	-	(507 139)	(507 139)	269 234 000
Transfers and subsidies	565 658 526	-	-	7 311 000	(51 329)	-	(250 000)	14 678 560	21 688 231	587 346 757
Provinces and municipalities	539 918 831	-	-	7 311 000	(90 000)	-	-	14 678 560	21 899 560	561 818 391
Departmental agencies and accounts	17 779 913	-	-	-	(119 470)	-	(250 000)	-	(369 470)	17 410 443
Foreign governments and international organisations	1 473 630	-	-	-	454 363	-	-	-	454 363	1 927 993
Public corporations and private enterprises	153 663	-	-	-	-	-	-	-	-	153 663
Households	6 332 489	-	-	-	(296 222)	-	-	-	(296 222)	6 036 267
Payments for capital assets	36 507	-	-	-	27 942	-	-	-	27 942	64 449
Machinery and equipment	35 798	-	-	-	23 071	-	-	-	23 071	58 869
Software and other intangible assets	709	-	-	-	4 871	-	-	-	4 871	5 580
Payments for financial assets	10 809 042	3 900 000	-	-	32 063	-	-	2 281 959	2 314 022	17 023 064
Total	849 230 119	3 900 000	-	7 311 000	-	-	(250 000)	16 453 380	23 514 380	876 644 499

Programme 1: Administration

Subprogramme	2021/22									
	Appropriation	Special appropriation	Adjustments appropriation						Total adjustments appropriation	Adjusted appropriation
			Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds	Other adjustments		
R thousand										
Ministry	4 411	-	-	-	-	-	-	-	-	4 411
Departmental Management	62 275	-	-	(13 906)	-	-	-	-	(13 906)	48 369
Corporate Services	171 773	-	-	23 037	-	-	-	-	23 037	194 810
Enterprise-wide Risk Management	33 896	-	-	3 538	-	-	-	-	3 538	37 434
Financial Administration	46 923	-	-	2 400	-	-	-	-	2 400	49 323
Legal Services	23 780	-	-	-	-	-	-	-	-	23 780
Internal Audit	35 360	-	-	(2 234)	-	-	-	-	(2 234)	33 126
Communications	11 578	-	-	(1 172)	-	-	-	-	(1 172)	10 406
Office Accommodation	140 703	-	-	(1 011)	-	-	-	-	(1 011)	139 692
Total	530 699	-	-	10 652	-	-	-	-	10 652	541 351

Programme 1: Administration (continued)

Economic classification	2021/22									
	R thousand	Appropriation	Adjustments appropriation					Total adjustments appropriation	Adjusted appropriation	
			Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds			Other adjustments
Economic classification										
Current payments		500 334	–	–	(2 836)	–	–	–	(2 836)	497 498
Compensation of employees		210 162	–	–	–	–	–	–	–	210 162
Goods and services		290 172	–	–	(2 836)	–	–	–	(2 836)	287 336
Transfers and subsidies		4 292	–	–	1 175	–	–	–	1 175	5 467
Departmental agencies and accounts		2 250	–	–	–	–	–	–	–	2 250
Households		2 042	–	–	1 175	–	–	–	1 175	3 217
Payments for capital assets		26 073	–	–	12 313	–	–	–	12 313	38 386
Machinery and equipment		26 073	–	–	12 313	–	–	–	12 313	38 386
Total		530 699	–	–	10 652	–	–	–	10 652	541 351

Programme 2: Economic Policy, Tax, Financial Regulation and Research

Subprogramme	2021/22									
	R thousand	Appropriation	Adjustments appropriation					Total adjustments appropriation	Adjusted appropriation	
			Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds			Other adjustments
Programme										
Management for Economic Policy, Tax, Financial Regulation and Research		46 960	–	–	751	–	–	–	751	47 711
Financial Sector Policy		25 070	–	–	(72)	–	–	–	(72)	24 998
Tax Policy		32 501	–	–	(343)	–	–	–	(343)	32 158
Economic Policy		28 943	–	–	(336)	–	–	–	(336)	28 607
Cooperative Banks Development Agency		20 328	–	–	–	–	–	–	–	20 328
Total		153 802	–	–	–	–	–	–	–	153 802
Economic classification										
Current payments		132 485	–	–	(1 201)	–	–	–	(1 201)	131 284
Compensation of employees		85 271	–	–	–	–	–	–	–	85 271
Goods and services		47 214	–	–	(1 201)	–	–	–	(1 201)	46 013
Transfers and subsidies		20 328	–	–	361	–	–	–	361	20 689
Departmental agencies and accounts		20 328	–	–	–	–	–	–	–	20 328
Households		–	–	–	361	–	–	–	361	361
Payments for capital assets		989	–	–	840	–	–	–	840	1 829
Machinery and equipment		989	–	–	840	–	–	–	840	1 829
Total		153 802	–	–	–	–	–	–	–	153 802

Programme 3: Public Finance and Budget Management

Subprogramme	2021/22								Adjusted appropriation
	Appropriation	Adjustments appropriation						Total adjustments appropriation	
		Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds	Other adjustments		
R thousand									
Programme									
Management for Public Finance and Budget									
Management	31 731	–	–	295	–	–	–	295	32 026
Public Finance	64 928	–	–	–	–	–	–	–	64 928
Budget Office and Coordination	66 576	–	–	–	–	–	–	–	66 576
Intergovernmental Relations	522 363	–	–	(320 689)	–	–	26 228	(294 461)	227 902
Financial and Fiscal Commission	63 199	–	–	–	–	–	–	–	63 199
Facilitation of Conditional Grants	1 615 201	–	841 000	(90 000)	–	–	–	751 000	2 366 201
Catalytic Infrastructure and Development Support Programme	581 871	–	–	96 000	–	–	–	96 000	677 871
Government Technical Advisory Centre	984 054	–	–	(145 252)	–	–	–	(145 252)	838 802
Total	3 929 923	–	841 000	(459 646)	–	–	26 228	407 582	4 337 505
Economic classification									
Current payments	1 124 683	–	–	(250 357)	–	–	26 228	(224 129)	900 554
Compensation of employees	233 012	–	–	–	–	–	–	–	233 012
Goods and services	891 671	–	–	(250 357)	–	–	26 228	(224 129)	667 542
Transfers and subsidies	2 802 491	–	841 000	(209 289)	–	–	–	631 711	3 434 202
Provinces and municipalities	1 615 201	–	841 000	(90 000)	–	–	–	751 000	2 366 201
Departmental agencies and accounts	1 033 627	–	–	(119 470)	–	–	–	(119 470)	914 157
Public corporations and private enterprises	153 663	–	–	–	–	–	–	–	153 663
Households	–	–	–	181	–	–	–	181	181
Payments for capital assets	2 749	–	–	–	–	–	–	–	2 749
Machinery and equipment	2 749	–	–	–	–	–	–	–	2 749
Total	3 929 923	–	841 000	(459 646)	–	–	26 228	407 582	4 337 505

Programme 4: Asset and Liability Management

Subprogramme	2021/22										
	R thousand	Appropriation	Special appropriation	Adjustments appropriation						Total adjustments appropriation	Adjusted appropriation
				Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds	Other adjustments		
Programme Management for Asset and Liability											
Management	10 802	–	–	–	7 814	–	–	–	7 814	18 616	
State-Owned Entity Financial Management and Governance	5 036 079	3 900 000	–	–	96	–	–	–	96	8 936 175	
Government Debt Management	20 849	–	–	–	(1 096)	–	–	–	(1 096)	19 753	
Financial Operations	38 066	–	–	–	(6 653)	–	–	–	(6 653)	31 413	
Strategy and Risk Management	12 142	–	–	–	(161)	–	–	–	(161)	11 981	
Total	5 117 938	3 900 000	–	–	–	–	–	–	–	9 017 938	
Economic classification											
Current payments	117 111	–	–	–	(1 249)	–	–	–	(1 249)	115 862	
Compensation of employees	85 630	–	–	–	–	–	–	–	–	85 630	
Goods and services	31 481	–	–	–	(1 249)	–	–	–	(1 249)	30 232	
Transfers and subsidies	–	–	–	–	626	–	–	–	626	626	
Households	–	–	–	–	626	–	–	–	626	626	
Payments for capital assets	827	–	–	–	623	–	–	–	623	1 450	
Machinery and equipment	827	–	–	–	623	–	–	–	623	1 450	
Payments for financial assets	5 000 000	3 900 000	–	–	–	–	–	–	–	8 900 000	
Total	5 117 938	3 900 000	–	–	–	–	–	–	–	9 017 938	

Programme 5: Financial Accounting and Supply Chain Management Systems

R thousand	Subprogramme	2021/22							Adjusted appropriation
		Adjustments appropriation						Total adjustments appropriation	
		Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds	Other adjustments		
Appropriation									
	Programme Management for Financial Accounting and Supply Chain Management Systems	101 651	–	–	–	–	–	–	101 651
	Office of the Chief Procurement Officer	68 889	–	–	(615)	–	–	(615)	68 274
	Financial Systems	581 764	–	–	753	–	–	753	582 517
	Financial Reporting for National Accounts	109 994	–	–	(138)	–	–	(138)	109 856
	Financial Management Policy and Compliance Improvement	170 283	–	–	(10 652)	–	–	(26 228)	133 403
	Audit Statutory Bodies	50 000	–	–	–	–	–	–	50 000
	Service Charges: Commercial Banks	325	–	–	–	–	–	–	325
	Total	1 082 906	–	–	(10 652)	–	–	(26 228)	1 046 026
	Economic classification								
	Current payments	966 664	–	–	(26 162)	–	–	(26 228)	914 274
	Compensation of employees	219 152	–	–	–	–	–	–	219 152
	Goods and services	747 512	–	–	(26 162)	–	–	(26 228)	695 122
	Transfers and subsidies	110 661	–	–	1 434	–	–	1 434	112 095
	Departmental agencies and accounts	108 971	–	–	–	–	–	–	108 971
	Households	1 690	–	–	1 434	–	–	1 434	3 124
	Payments for capital assets	5 581	–	–	14 076	–	–	14 076	19 657
	Machinery and equipment	4 872	–	–	9 205	–	–	9 205	14 077
	Software and other intangible assets	709	–	–	4 871	–	–	4 871	5 580
	Total	1 082 906	–	–	(10 652)	–	–	(26 228)	1 046 026

Programme 6: International Financial Relations

Subprogramme		2021/22							Adjusted appropriation
R thousand	Appropriation	Adjustments appropriation					Total adjustments appropriation		
		Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds		Other adjustments	
Programme Management for International Financial Relations	10 933	–	–	(3 287)	–	–	–	(3 287)	7 646
International Economic Cooperation	55 258	–	–	(23 493)	–	–	–	(23 493)	31 765
African Integration and Support	1 288 153	–	–	459 646	–	–	–	459 646	1 747 799
International Development Funding Institutions	5 909 439	–	–	26 780	–	–	–	26 780	5 936 219
International Projects	22 443	–	–	–	–	–	–	–	22 443
Total	7 286 226	–	–	459 646	–	–	–	459 646	7 745 872
Economic classification									
Current payments	65 903	–	–	(26 871)	–	–	–	(26 871)	39 032
Compensation of employees	29 599	–	–	–	–	–	–	–	29 599
Goods and services	36 304	–	–	(26 871)	–	–	–	(26 871)	9 433
Transfers and subsidies	1 470 587	–	–	454 364	–	–	–	454 364	1 924 951
Foreign governments and international organisations	1 470 587	–	–	454 363	–	–	–	454 363	1 924 950
Households	–	–	–	1	–	–	–	1	1
Payments for capital assets	288	–	–	90	–	–	–	90	378
Machinery and equipment	288	–	–	90	–	–	–	90	378
Payments for financial assets	5 749 448	–	–	32 063	–	–	–	32 063	5 781 511
Total	7 286 226	–	–	459 646	–	–	–	459 646	7 745 872

Programme 7: Civil and Military Pensions, Contributions to Funds and Other Benefits

Subprogramme		2021/22							Adjusted appropriation
R thousand	Appropriation	Adjustments appropriation					Total adjustments appropriation		
		Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds		Other adjustments	
Government Pensions Administration Agency	77 725	–	–	–	–	–	–	–	77 725
Civil Pensions and Contributions to Funds	6 088 974	–	–	–	–	–	–	–	6 088 974
Military Pensions and Other Benefits	242 826	–	–	–	–	–	–	–	242 826
Total	6 409 525	–	–	–	–	–	–	–	6 409 525
Economic classification									
Current payments	77 725	–	–	300 000	–	–	–	300 000	377 725
Compensation of employees	–	–	–	300 000	–	–	–	300 000	300 000
Goods and services	77 725	–	–	–	–	–	–	–	77 725
Transfers and subsidies	6 331 800	–	–	(300 000)	–	–	–	(300 000)	6 031 800
Foreign governments and international organisations	3 043	–	–	–	–	–	–	–	3 043
Households	6 328 757	–	–	(300 000)	–	–	–	(300 000)	6 028 757
Total	6 409 525	–	–	–	–	–	–	–	6 409 525

Programme 8: Revenue Administration

Subprogramme		2021/22							Adjusted appropriation
		Adjustments appropriation							
R thousand	Appropriation	Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds	Other adjustments	Total adjustments appropriation	
South African Revenue Service	11 295 167	–	–	–	–	–	–	–	11 295 167
Total	11 295 167	–	–	–	–	–	–	–	11 295 167
Economic classification									
Transfers and subsidies	11 295 167	–	–	–	–	–	–	–	11 295 167
Departmental agencies and accounts	11 295 167	–	–	–	–	–	–	–	11 295 167
Total	11 295 167	–	–	–	–	–	–	–	11 295 167

Programme 9: Financial Intelligence and State Security

Subprogramme		2021/22							Adjusted appropriation
		Adjustments appropriation							
R thousand	Appropriation	Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds	Other adjustments	Total adjustments appropriation	
Financial Intelligence Centre	297 259	–	–	–	–	–	–	–	297 259
Secret Services	4 952 262	–	–	–	–	(250 000)	–	(250 000)	4 702 262
Total	5 249 521	–	–	–	–	(250 000)	–	(250 000)	4 999 521
Economic classification									
Transfers and subsidies	5 249 521	–	–	–	–	(250 000)	–	(250 000)	4 999 521
Departmental agencies and accounts	5 249 521	–	–	–	–	(250 000)	–	(250 000)	4 999 521
Total	5 249 521	–	–	–	–	(250 000)	–	(250 000)	4 999 521

Direct charges against the National Revenue Fund

		2021/22							Adjusted appropriation
		Adjustments appropriation							
R thousand	Appropriation	Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds	Other adjustments	Total adjustments appropriation	
Provincial equitable share	523 686 351	–	6 470 000	–	–	–	14 678 560	21 148 560	544 834 911
Debt-service costs	269 741 139	–	–	–	–	–	(507 139)	(507 139)	269 234 000
General fuel levy sharing with metropolitan municipalities	14 617 279	–	–	–	–	–	–	–	14 617 279
National Revenue Fund payments	59 594	–	–	–	–	–	2 281 959	2 281 959	2 341 553
Auditor-General of South Africa	70 049	–	–	–	–	–	–	–	70 049
Total	808 174 412	–	6 470 000	–	–	–	16 453 380	22 923 380	831 097 792
Economic classification									
Current payments	269 741 139	–	–	–	–	–	(507 139)	(507 139)	269 234 000
Interest and rent on land	269 741 139	–	–	–	–	–	(507 139)	(507 139)	269 234 000
Transfers and subsidies	538 373 679	–	6 470 000	–	–	–	14 678 560	21 148 560	559 522 239
Provinces and municipalities	538 303 630	–	6 470 000	–	–	–	14 678 560	21 148 560	559 452 190
Departmental agencies and accounts	70 049	–	–	–	–	–	–	–	70 049
Payments for financial assets	59 594	–	–	–	–	–	2 281 959	2 281 959	2 341 553
Total	808 174 412	–	6 470 000	–	–	–	16 453 380	22 923 380	831 097 792

Special appropriation – R3.9 billion

As per the Second Special Appropriation Bill (2021), an additional R3.9 billion is allocated to the *State-owned Entity Financial Management and Governance* subprogramme in the *Assets and Liability Management* programme to be transferred to the South African Special Risks Insurance Association for the purchase of equity.

Details of adjustments to the 2021 Estimates of National Expenditure

Appropriation of expenditure earmarked in the 2021 Budget speech for future allocation – R841 million

Programme 3: Public Finance and Budget Management

An additional R841 million is allocated to the *neighbourhood development partnership grant* for the presidential youth employment intervention.

Virements and shifts within the vote

Programmes					
1. Administration					
2. Economic Policy, Tax, Financial Regulation and Research					
3. Public Finance and Budget Management					
4. Asset and Liability Management					
5. Financial Accounting and Supply Chain Management Systems					
6. International Financial Relations					
7. Civil and Military Pensions, Contributions to Funds and Other Benefits					
8. Revenue Administration					
9. Financial Intelligence and State Security					
From:			To:		
Programme by economic classification	Motivation	R thousand	Programme by economic classification	Motivation	R thousand
Programme 1			Programme 1		
Goods and services	Travel and subsistence	(1 175)	Households	Leave gratuities	1 175
	Travel and subsistence	(1 661)	Machinery and equipment	Computers	1 661
Shifts within the programme as a percentage of the programme budget		0.5%			
Virements to other programmes as a percentage of the programme budget		0.0%			
Programme 2			Programme 2		
Goods and services	Travel and subsistence	(263)	Households	Leave gratuities	263
	Travel and subsistence	(372)	Machinery and equipment	Computers	372
	Training and development	(98)	Households	Leave gratuities	98
	Training, and travel and subsistence	(468)	Machinery and equipment	Computers	468
Shifts within the programme as a percentage of the programme budget		0.8%			
Virements to other programmes as a percentage of the programme budget		0.0%			

Virements and shifts within the vote (continued)

From:			To:		
Programme by economic classification	Motivation	R thousand	Programme by economic classification	Motivation	R thousand
Programme 3			Programme 6		
Goods and services	Municipality finance improvement programme ¹	(314 394)	Foreign governments and international organisations	Common Monetary Area ¹	314 394
	Employment Creation Facility Fund ¹	(25 782)	Foreign governments and international organisations	Common Monetary Area ¹	25 782
	Travel and subsistence	(181)	Programme 3		
Provinces and municipalities	Neighbourhood development partnership grant ²	(90 000)	Households	Leave gratuities	181
	Employment Creation Facility Fund ¹	(119 470)	Goods and services	Neighbourhood development partnership grant ²	90 000
Departmental agencies and accounts			Programme 6		
			Foreign governments and international organisations	Common Monetary Area ¹	119 470
Shifts within the programme as a percentage of the programme budget		2.3%			
Virements to other programmes as a percentage of the programme budget		11.7%²			
Programme 4			Programme 4		
Goods and services	Stationery, printing and office supplies; training and development	(161)	Households	Leave gratuities	161
	Travel and subsistence	(465)	Households	Leave gratuities	465
	Travel and subsistence	(623)	Machinery and equipment	Computers	623
Shifts within the programme as a percentage of the programme budget		0.0%			
Virements to other programmes as a percentage of the programme budget		0.0%			

Virements and shifts within the vote (continued)

From:			To:		
Programme by economic classification	Motivation	R thousand	Programme by economic classification	Motivation	R thousand
Programme 5			Programme 5		
(26 162)			15 510		
Goods and services	Operating leases, and travel and subsistence	(99)	Machinery and equipment	Computers	99
	Computer services, training and development, and venues and facilities	(302)	Machinery and equipment	Computers	302
	Travel and subsistence	(615)	Machinery and equipment	Computers	615
	Travel and subsistence, and venues and facilities	(71)	Households	Leave gratuities	71
	Administrative fees	(1)	Households	Leave gratuities	1
	Catering, and travel and subsistence	(54)	Machinery and equipment	Computers	54
	Computer services	(138)	Machinery and equipment	Computers	138
	Computer services	(7 997)	Machinery and equipment	Computers, servers, and network switches and wireless infrastructure	7 997
	Computer services, venues and facilities, and travel and subsistence	(4 871)	Software and other intangible assets	Replacement of obsolete software	4 871
	Bursaries, communication, and venues and facilities	(548)	Households	Leave gratuities, retirement benefits	548
	Travel and subsistence	(814)	Households	Leave gratuities, retirement benefits	814
	Consultants, and travel and subsistence	(10 652)	Programme 1		10 652
			Machinery and equipment	Checkpoint firewalls	10 652
Shifts within the programme as a percentage of the programme budget		1.4%			
Virements to other programmes as a percentage of the programme budget		1.0%			
Programme 6			Programme 6		
(47 154)			47 154		
Goods and services	Travel and subsistence	(3 287)	Payments for financial assets	International Bank for Reconstruction and Development ¹	3 287
	Travel and subsistence	(1)	Households	Leave gratuities	1
	Travel and subsistence	(90)	Machinery and equipment	Computers	90
	Travel and subsistence	(8 493)	Payments for financial assets	International Bank for Reconstruction and Development ¹	8 493
	Venues and facilities	(15 000)	Foreign governments and international organisations	New Development Bank Project Preparation Fund ¹	15 000
Foreign governments and international organisations	African Development Fund ¹	(20 283)	Payments for financial assets	International Bank for Reconstruction and Development ¹	20 283
Shifts within the programme as a percentage of the programme budget		0.6%			
Virements to other programmes as a percentage of the programme budget		0.0%			

Virements and shifts within the vote (continued)

From:			To:		
Programme by economic classification	Motivation	R thousand	Programme by economic classification	Motivation	R thousand
Programme 7		(300 000)	Programme 7		300 000
Households	Post-retirement medical scheme	(251 638)	Compensation of employees	Government Employees Pension Fund ¹	251 638
	Political Office Bearers Pension Fund	(48 362)	Compensation of employees	Government Employees Pension Fund ¹	48 362
Shifts within the programme as a percentage of the programme budget		4.7%			
Virements to other programmes as a percentage of the programme budget		0.0%			
Programme 8		(1 534 750)	Programme 8		1 534 750
Departmental agencies and accounts	South African Revenue Service (capital transfers) ¹	(1 534 750)	Departmental agencies and accounts	South African Revenue Service (current transfers) ¹	1 534 750
Shifts within the programme as a percentage of the programme budget		13.6%			
Virements to other programmes as a percentage of the programme budget		0.0%			
Programme 9		(27 977)	Programme 9		27 977
Departmental agencies and accounts	Secret Services (current transfers) ¹	(27 977)	Departmental agencies and accounts	Secret Services (capital transfers) ¹	27 977
Shifts within the programme as a percentage of the programme budget		0.5%			
Virements to other programmes as a percentage of the programme budget		0.0%			
Total		(2 491 156)			2 491 156

1. National Treasury approval has been obtained.

2. Only Parliament may approve this virement.

Declared unspent funds – R250 million

Programme 9: Financial Intelligence and State Security

R250 million in unspent funds is declared on Secret Services.

Direct charges against the National Revenue Fund – R22.923 billion**Appropriation of expenditure earmarked in the 2021 Budget speech – R6.47 billion**

An additional R6.47 billion is allocated to the provincial equitable share as follows:

- R6 billion for the basic education employment initiative
- R350 million for staff and assistant nurses to assist in vaccination under supervision, and provide support in COVID-19 wards, high care units, patient observation and other duties
- R120 million for the appointment of social workers from the backlog of unemployed graduates.

Other adjustments – R16.453 billion

An additional R14.678 billion is allocated for higher salary increases than the main budget provided for in the provincial equitable share.

Debt-service costs decreased by R507.139 million as a result of the reduced gross borrowing requirement. This was due to a combination of an improved budget deficit as a result of improved revenue performance, and improved macroeconomic indicators.

National Revenue Fund payments increased by R2.282 billion to make provision for premiums on the restructuring of the foreign debt portfolio and the revaluation of losses on foreign currency transactions.

Expenditure outcome for 2020/21 and actual expenditure for 2021/22

Programme	2020/21					2021/22			
	Adjusted appropriation	Outcome			Adjusted appropriation/ Total (%)	Actual expenditure			
		Apr 20 - Sep 20	Apr 20 - Sep 20 % of adjusted appropriation	Apr 20 - Mar 21		Apr 20 - Mar 21 % of adjusted appropriation	Apr 21 - Sep 21	Apr 21 - Sep 21 % of adjusted appropriation	
R thousand									
Administration	564 730	224 632	39.8	496 345	87.9	541 351	0.1	200 897	37.1
Economic Policy, Tax, Financial Regulation and Research	150 307	55 458	36.9	124 731	83.0	153 802	0.0	55 491	36.1
Public Finance and Budget Management	2 839 800	1 647 533	58.0	2 697 171	95.0	4 337 505	0.5	1 949 894	45.0
Asset and Liability Management	3 035 331	2 971 715	97.9	3 022 592	99.6	9 017 938	1.0	47 180	0.5
Financial Accounting and Supply Chain Management Systems	853 489	318 620	37.3	696 625	81.6	1 046 026	0.1	405 014	38.7
International Financial Relations	6 397 977	448 584	7.0	6 640 501	103.8	7 745 872	0.9	989 417	12.8
Civil and Military Pensions, Contributions to Funds and Other Benefits	5 469 278	2 417 458	44.2	5 188 781	94.9	6 409 525	0.7	2 753 993	43.0
Revenue Administration	10 271 873	5 255 010	51.2	10 271 873	100.0	11 295 167	1.3	5 647 584	50.0
Financial Intelligence and State Security	4 942 888	2 511 491	50.8	4 942 888	100.0	4 999 521	0.6	2 415 050	48.3
Subtotal	34 525 673	15 850 501	45.9	34 081 507	98.7	45 546 707	5.2	14 464 520	31.8
Direct charge against the National Revenue Fund	768 143 679	390 525 271	50.8	768 072 266	100.0	831 097 792	94.8	405 811 394	48.8
Provincial equitable share	520 717 021	269 235 762	51.7	520 717 021	100.0	544 834 911	62.2	269 195 710	49.4
Debt-service costs	233 027 798	116 291 900	49.9	232 595 658	99.8	269 234 000	30.7	130 222 655	48.4
General fuel levy sharing with metropolitan municipalities	14 026 878	4 675 628	33.3	14 026 878	100.0	14 617 279	1.7	4 872 427	33.3
National Revenue Fund payments	177 615	177 615	100.0	588 343	331.2	2 341 553	0.3	1 450 553	61.9
Auditor-General of South Africa	120 001	70 000	58.3	70 000	58.3	70 049	0.0	70 049	100.0
Section 70 of the PFMA payment: Land and Agricultural Development Bank of South Africa	74 366	74 366	100.0	74 366	100.0	–	–	–	–
Total	802 669 352	406 375 772	50.6	802 153 773	99.9	876 644 499	100.0	420 275 914	47.9
Economic classification									
Current payments	235 315 967	117 169 781	49.8	234 476 451	99.6	272 210 229	31.1	131 196 826	48.2
Compensation of employees	860 388	393 103	45.7	778 646	90.5	1 162 826	0.1	409 259	35.2
Goods and services	1 427 781	484 778	34.0	1 102 147	77.2	1 813 403	0.2	564 912	31.2
Interest and rent on land	233 027 798	116 291 900	49.9	232 595 658	99.8	269 234 000	30.7	130 222 655	48.4
Transfers and subsidies	559 051 824	285 570 450	51.1	558 430 061	99.9	587 346 757	67.0	287 167 599	48.9
Provinces and municipalities	536 225 760	274 951 799	51.3	536 225 760	100.0	561 818 391	64.1	275 044 090	49.0
Departmental agencies and accounts	16 084 886	8 195 421	51.0	16 029 177	99.7	17 410 443	2.0	8 632 221	49.6
Foreign governments and international organisations	1 306 746	1 437	0.1	921 977	70.6	1 927 993	0.2	520 697	27.0
Public corporations and private enterprises	40 000	–	–	114 366	285.9	153 663	0.0	233 819	152.2
Households	5 394 432	2 421 793	44.9	5 138 781	95.3	6 036 267	0.7	2 736 772	45.3
Payments for capital assets	68 574	27 591	40.2	45 626	66.5	64 449	0.0	7 326	11.4
Machinery and equipment	62 515	27 591	44.1	32 628	52.2	58 869	0.0	6 902	11.7
Software and other intangible assets	6 059	–	–	12 998	214.5	5 580	0.0	424	7.6
Payments for financial assets	8 232 987	3 607 950	43.8	9 201 635	111.8	17 023 064	1.9	1 904 163	11.2
Total	802 669 352	406 375 772	50.6	802 153 773	99.9	876 644 499	100.0	420 275 914	47.9

Expenditure trends

Total expenditure in 2020/21 was R802.2 billion, 99.9 per cent of the adjusted appropriation for the year. Mid-year expenditure in 2020/21 was R406.4 billion, 50.6 per cent of the adjusted appropriation, whereas expenditure in the first half of 2021/22 was R420.3 billion, 47.9 per cent of the adjusted appropriation of R876.6 billion. Compared to the first half of 2020/21, expenditure over the same period in 2021/22 increased by R13.9 billion, 3.4 per cent. This was mainly due to higher borrowing in 2020/21 and the impact of the COVID-19 pandemic on the economy. The high borrowing requirements resulted in higher debt-service costs, which spilled over into 2021/22.

Departmental receipts

R thousand	2020/21					2021/22				
	Adjusted estimate	Outcome			Budget estimate	Adjusted estimate	Adjusted receipts estimate/Total (%)	Actual receipts		
		Apr 20 - Sep 20	Apr 20 - Sep 20 % of adjusted estimate	Apr 20 - Mar 21				Apr 20 - Mar 21 % of adjusted estimate	Apr 21 - Sep 21	Apr 21 - Sep 21 % of adjusted estimate
Departmental receipts	5 228 017	1 653 252	31.6	6 924 774	132.5	5 530 788	6 422 788	58.2	2 924 841	45.5
Sales of goods and services produced by department	14 251	2 232	15.7	9 851	69.1	15 041	15 041	0.1	2 531	16.8
Sales of scrap, waste, arms and other used current goods	77	49	63.6	50	64.9	28	28	0.0	–	–
Interest, dividends and rent on land	4 937 901	1 649 613	33.4	6 838 487	138.5	5 225 048	6 117 048	55.4	2 922 024	47.8
Transactions in financial assets and liabilities	275 788	1 358	0.5	76 386	27.7	290 671	290 671	2.6	286	0.1
National Revenue Fund receipts	23 829 037	16 016 990	67.2	25 769 918	108.1	4 856 000	4 612 644	41.8	3 768 840	81.7
<i>Of which:</i>										
Revaluation of profits on foreign currency transactions	13 726 000	8 697 177	63.4	11 042 461	80.4	4 856 000	2 811 000	25.5	2 375 196	84.5
Premiums on loan transactions	10 102 000	7 318 776	72.4	14 327 910	141.8	–	377 326	3.4	377 326	100.0
Other (mainly penalties on retail bonds and profit on script lending)	1 037	1 037	100.0	2 221	214.2	–	1 891	0.0	1 891	100.0
Premiums on debt portfolio restructuring (switches)	–	–	–	397 326	–	–	1 422 427	12.9	1 014 427	71.3
Total	29 057 054	17 670 242	60.8	32 694 692	112.5	10 386 788	11 035 432	100.0	6 693 681	60.7

Revenue trends

Mid-year revenue in 2020/21 was R1.7 billion, 31.6 per cent of the adjusted estimate, whereas revenue for the first half of 2021/22 was R2.9 billion, 45.5 per cent of the adjusted estimate of R6.4 billion. Compared to the first half of 2020/21, revenue over the same period in 2021/22 increased by R1.2 billion, 76.9 per cent. This was mainly due to additional interest income received from investment accounts.

Changes to transfers and subsidies, including conditional grants

Summary of changes to transfers and subsidies per programme

R thousand	2021/22								
	Appropriation	Adjustments appropriation						Total adjustments appropriation	Adjusted appropriation
		Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds	Other adjustments		
Administration									
Households									
Social benefits									
Current	–	–	–	1 175	–	–	–	1 175	1 175
Employee social benefits	–	–	–	1 175	–	–	–	1 175	1 175
Economic Policy, Tax, Financial Regulation and Research									
Households									
Social benefits									
Current	–	–	–	361	–	–	–	361	361
Employee social benefits	–	–	–	361	–	–	–	361	361
Public Finance and Budget Management									
Provinces and municipalities									
Municipalities									
Municipal bank accounts									
Capital	566 611	–	751 000	–	(90 000)	–	90 000	751 000	1 317 611
Neighbourhood development partnership grant	566 611	–	751 000	–	(90 000)	–	90 000	751 000	1 317 611
Departmental agencies and accounts									
Departmental agencies (non-business entities)									
Current	789 349	–	–	(119 470)	–	–	–	(119 470)	669 879
Government Technical Advisory Centre	789 349	–	–	(119 470)	–	–	–	(119 470)	669 879
Households									
Social benefits									
Current	–	–	–	181	–	–	–	181	181
Employee social benefits	–	–	–	181	–	–	–	181	181
Asset and Liability Management									
Households									
Social benefits									
Current	–	–	–	626	–	–	–	626	626
Employee social benefits	–	–	–	626	–	–	–	626	626
Financial Accounting and Supply Chain Management Systems									
Households									
Social benefits									
Current	1 690	–	–	1 434	–	–	–	1 434	3 124
Employee social benefits	1 690	–	–	1 434	–	–	–	1 434	3 124

Summary of changes to transfers and subsidies per programme (continued)

R thousand	2021/22								Adjusted appropriation
	Appropriation	Adjustments appropriation						Total adjustments appropriation	
		Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds	Other adjustments		
International Financial Relations									
Foreign governments and international organisations									
Current	1 283 087	–	–	474 646	–	–	–	474 646	1 757 733
Common Monetary Area compensation	1 283 087	–	–	459 646	–	–	–	459 646	1 742 733
New Development Bank Project Preparation Fund	–	–	–	15 000	–	–	–	15 000	15 000
Capital	100 283	–	–	(20 283)	–	–	–	(20 283)	80 000
African Development Fund	100 283	–	–	(20 283)	–	–	–	(20 283)	80 000
Households									
Social benefits									
Current	–	–	–	1	–	–	–	1	1
Employee social benefits	–	–	–	1	–	–	–	1	1
Civil and Military Pensions, Contributions to Funds and Other Benefits									
Households									
Social benefits									
Current	4 608 362	–	–	(300 000)	–	–	–	(300 000)	4 308 362
Post-retirement medical scheme	4 608 362	–	–	(300 000)	–	–	–	(300 000)	4 308 362
Revenue Administration									
Departmental agencies and accounts									
Departmental agencies (non-business entities)									
Current	8 619 303	–	–	1 534 750	–	–	–	1 534 750	10 154 053
South African Revenue Service: Operations	8 619 303	–	–	1 534 750	–	–	–	1 534 750	10 154 053
Capital	2 631 000	–	–	(1 534 750)	–	–	–	(1 534 750)	1 096 250
South African Revenue Service: Machinery and equipment	2 631 000	–	–	(1 534 750)	–	–	–	(1 534 750)	1 096 250
Financial Intelligence and State Security									
Departmental agencies and accounts									
Departmental agencies (non-business entities)									
Current	4 615 531	–	–	(27 977)	–	(220 000)	–	(247 977)	4 367 554
Secret Services: Operations	4 615 531	–	–	(27 977)	–	(220 000)	–	(247 977)	4 367 554
Capital	336 731	–	–	27 977	–	(30 000)	–	(2 023)	334 708
Secret Services: Machinery and equipment	336 731	–	–	27 977	–	(30 000)	–	(2 023)	334 708

Summary of changes to conditional grants: Local government

		2021/22							
		Adjustments appropriation							
R thousand	Appropriation	Roll-overs	Amounts announced in the budget	Virements and shifts	Shifts between votes	Declared unspent funds	Other adjustments	Total adjustments appropriation	Adjusted appropriation
	Public Finance and Budget Management								
	1 615 201	-	841 000	(90 000)	-	-	-	751 000	2 366 201
	Neighbourhood development partnership grant								
	566 611	-	841 000	(90 000)	-	-	-	751 000	1 317 611